



# 2021

## **Financial Statements With Required Supplementary Information**

With Independent Auditors' Report for  
Fiscal Years Ended December 31, 2021 and 2020

**DEFERRED  
COMPENSATION  
PLAN**

Supplemental Benefit

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## Independent Auditors' Report

The Members of the Board  
Commonwealth of Pennsylvania  
Pennsylvania State Employees' Retirement System  
Deferred Compensation Plan

### *Opinion*

We have audited the financial statements of the Pennsylvania State Employees' Retirement System Deferred Compensation Plan (Deferred Compensation Plan), as of and for the years ended December 31, 2021 and 2020 and the related notes to the financial statements, which collectively comprise the Deferred Compensation Plan's basic financial statements for the years then ended as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the net position available for benefits of the Pennsylvania State Employees' Retirement System Deferred Compensation Plan, as of December 31, 2021 and 2020, and the changes in its net position available for benefits for the years then ended in accordance with U.S. generally accepted accounting principles.

### *Basis for Opinion*

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Deferred Compensation Plan and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. generally accepted accounting principles, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Deferred Compensation Plan's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### *Auditors' Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in

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the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Deferred Compensation Plan's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Deferred Compensation Plan's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### *Required Supplementary Information*

U.S. generally accepted accounting principles require that management's discussion and analysis on pages 3-5 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*KPMG LLP*

Harrisburg, Pennsylvania  
May 26, 2022

December 31, 2021 and 2020 (unaudited)

This section presents management's discussion and analysis of the Pennsylvania State Employees' Retirement System (SERS) Deferred Compensation Plan's (Deferred Compensation Plan) financial statements and the significant events and conditions that affected the operations and performance of the Deferred Compensation Plan during the years ended December 31, 2021, 2020, and 2019.

## Overview of the Financial Statements

**(1) Financial Statements.** The Deferred Compensation Plan presents Statements of Net Position Available for Benefits as of December 31, 2021 and 2020, and Statements of Changes in Net Position Available for Benefits for the years then ended. These statements reflect resources available for the payment of benefits as of year end, and the sources and uses of those funds during the year.

**(2) Notes to Financial Statements.** The notes to financial statements are an integral part of the financial statements and provide additional detailed information to provide a better understanding of the financial statements. The notes discuss, among other things, the Deferred Compensation Plan's organization, contributions, investment options, and how asset values are determined.

## Background

The State Employees' Retirement Board (SERS Board) is the trustee for the Deferred Compensation Plan, an Internal Revenue Code (IRC) Section 457(b) retirement plan for eligible government employees and officers. The Deferred Compensation Plan started as a voluntary tax-deferred supplemental retirement plan but also allows voluntary post-tax contributions through a Roth option. The plan began accepting initial deferrals in 1988.

The SERS Board selects the investment options offered through the Deferred Compensation Plan, and contracts with investment managers and with a third-party administrator (TPA). The TPA maintains participant accounts for the plan.

The Deferred Compensation Plan offers a wide range of investment options and participants may direct their deferrals among 17 different choices. These investment options include 10 different Target Date Funds, four core investment funds, a Stable Value Fund, a Short-Term Investment Fund, and Self-Directed Brokerage Accounts. If no active selection is made, deferrals will be defaulted into one of the Target Date Funds. These 10 funds are professionally managed by BlackRock and offer participants the ability to easily invest their savings in a diversified portfolio that is risk-adjusted to an age-based glide path to retirement. The four core investment options are index funds managed by Mellon Investments Corporation (Mellon) that include the U.S. Large Company Stock Index Fund, Small/Mid Company Stock Index Fund, Global Non-U.S. Stock Index Fund, and the U.S. Bond Index Fund.

During 2021, the COVID-19 pandemic continued to cause volatility in the financial markets and produced an array of economic challenges, including supply chain woes, growing inflation concerns, and high prices across most industry sectors. Still, the Deferred Compensation Plan was able to end the year with positive returns across a majority of the investment options. Despite these investment gains, the full economic impact of the pandemic on the plan and its participants remains uncertain.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

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December 31, 2021 and 2020 (unaudited)

## Financial Highlights

### Net Position Available for Benefits

The net position was \$4.8 billion and \$4.4 billion as of December 31, 2021 and 2020, respectively, which was an increase of approximately \$441 million. In 2019, plan net position was \$3.9 billion. Investments make up the largest portion of the plan's net position. 44.2% and 41.1% of the plan net position are invested in the three core equity funds (large-cap; mid- and small-cap; and global non-U.S. equities) as of December 31, 2021 and 2020, respectively. The fixed income portfolios, which consist of the U.S. Bond Index Fund and the Stable Value Fund, accounted for 30.0% and 33.4% of plan net position as of December 31, 2021 and 2020, respectively. Target Date Funds accounted for 20.0% and 19.8% of the plan net position as of December 31, 2021 and 2020, respectively. The Short-Term Investment Fund accounted for 1.9% of the plan net position available for benefits as of December 31, 2021 and 2020.

### Contributions and Investment Income

Contributions increased to \$174.3 million in 2021 from \$158.3 million in 2020. Contributions were \$155.6 million in 2019. Since this is a voluntary plan, changes in contributions can be due to active participation in the plan and the associated deferrals that participants elect. There were approximately 57,600, 57,700, and 57,400 participant accounts as of December 31, 2021, 2020, and 2019 respectively. Of these participant accounts, 33,600, 34,300, and 34,800 participants were actively contributing as of December 31, 2021 and 2020, and 2019 respectively.

The Deferred Compensation Plan is permitted to accept rollovers into the plan from other qualified retirement plans. Transfers into the Deferred Compensation Plan were \$63.8 million and \$59.5 million in 2021 and 2020, respectively.

Net investment income in 2021 was \$499.5 million, compared to \$519.1 million in 2020. Net investment income was \$616.1 million in 2019. The decrease in net investment income in 2021 was attributed primarily to lower returns in the U.S. Small/Mid Company Stock Index Fund and the U.S. Bond Index Fund between 2020 and 2021. The U.S. Small/Mid Company Stock Index Fund returns decreased to 12.89% in 2021 from 32.03% in 2020. The U.S. Bond Index Fund returns decreased to a loss of 1.65% in 2021 from a gain of 7.56% in 2020. The decrease in net investment income in 2020 was attributed primarily to lower broad market equity returns, as the S&P 500 Index and the U.S. Large Company Index Fund returned 18.40% and 18.43%, respectively, in 2020, compared to returns of 31.49% and 31.50%, respectively, in 2019.

### Program Benefits and Expenses

Benefits paid to participants decreased to \$117.4 million in 2021 from \$126.3 million in 2020. Benefits paid to participants in 2019 were \$112.1 million. The election to select a payment is voluntary up to age 72, or age 70½ if participants reached 70½ before January 1, 2020, and is typically dependent upon the participant's separation from service. The Deferred Compensation Plan offers a variety of payout methods. A majority of participants select a periodic payment either annually, semiannually, quarterly, or monthly. The number of participants receiving payments decreased to approximately 8,900 for 2021 from approximately 9,300 for 2020. The number of participants receiving payments in 2019 was approximately 9,500.

The Deferred Compensation Plan is permitted to process rollovers out of the plan into Individual Retirement Accounts (IRAs), 401(k) plans, or other qualified plans. Transfers out of the Deferred Compensation Plan were \$173.5 million and \$124.3 million in 2021 and 2020 respectively.

TPA and other administrative expenses were \$6.1 million in 2021 and \$4.9 million in 2020. In 2019, these expenses were \$5.5 million. In October 2019, a new TPA contract was enacted and, with that, fees are based on the number of participants in the plan, whereas the fees were previously based on both percentage of plan assets and the number of participants.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

December 31, 2021 and 2020 (unaudited)

## Condensed Financial Information (\$ millions)

### Net Position

	2021	Increase (decrease)	2020	Increase (decrease)	2019
<b>Assets</b>					
Total receivables	\$1	(\$1)	\$2	(\$6)	\$8
Total investments	4,819	440	4,379	492	3,887
<b>Total assets</b>	<b>4,820</b>	<b>439</b>	<b>4,381</b>	<b>486</b>	<b>3,895</b>
<b>Liabilities</b>					
Total liabilities	3	(1)	4	2	2
<b>Total net position</b>	<b>\$4,817</b>	<b>\$440</b>	<b>\$4,377</b>	<b>\$484</b>	<b>\$3,893</b>

### Changes in Net Position

	2021	Increase (decrease)	2020	Increase (decrease)	2019
<b>Additions</b>					
Net investment income	\$499	(\$20)	\$519	(\$97)	\$616
Contributions	174	16	158	3	155
Plan transfers in	64	4	60	(2)	62
<b>Total additions</b>	<b>737</b>	<b>—</b>	<b>737</b>	<b>(96)</b>	<b>833</b>
<b>Deductions</b>					
Benefit payments	117	(9)	126	14	112
Plan transfers out	174	50	124	(24)	148
Third party and administrative expenses	6	1	5	—	5
<b>Total deductions</b>	<b>297</b>	<b>42</b>	<b>255</b>	<b>(10)</b>	<b>265</b>
<b>Increase in net position</b>	<b>\$440</b>	<b>(\$42)</b>	<b>\$482</b>	<b>(\$86)</b>	<b>\$568</b>

# FINANCIAL STATEMENTS

December 31, 2021 and 2020

## Statements of Net Position Available for Benefits

December 31, 2021 and 2020  
(\$ thousands)

	2021	2020
<b>Assets</b>		
Receivables:		
Contributions receivable	\$313	\$1,042
Accrued investment income receivables	651	551
Other receivables	54	61
<b>Total receivables</b>	<b>1,018</b>	<b>1,654</b>
Investments:		
Short-term investments	89,688	84,506
Target date funds	963,097	866,660
U.S. bond index fund	241,978	225,237
U.S. large company stock index fund	1,398,222	1,158,009
U.S. small/mid company stock index fund	550,035	501,307
Global non-U.S. stock index fund	182,982	139,702
Stable value fund	1,204,502	1,236,970
Group annuity contract	743	813
Self-directed brokerage accounts	187,645	166,059
<b>Total investments</b>	<b>4,818,892</b>	<b>4,379,263</b>
<b>Total assets</b>	<b>4,819,910</b>	<b>4,380,917</b>
Liabilities:		
Participant payables	382	237
Investment purchases	928	2,863
Fees payable and accrued expenses	821	1,059
Other payables	436	61
<b>Total liabilities</b>	<b>2,567</b>	<b>4,220</b>
<b>Net position available for benefits</b>	<b>\$4,817,343</b>	<b>\$4,376,697</b>

See accompanying notes to financial statements.



December 31, 2021 and 2020

## Statements of Changes in Net Position Available for Benefits

December 31, 2021 and 2020  
(\$ thousands)

	2021	2020
<b>Additions:</b>		
Contributions:		
Participants	\$174,321	\$158,325
Plan Transfers in	63,764	59,484
<b>Total contributions</b>	<b>238,085</b>	<b>217,809</b>
Investment income:		
Net appreciation on investments	492,786	509,754
Interest	8,333	10,601
<b>Gross investment income</b>	<b>501,119</b>	<b>520,355</b>
Less investment expenses	1,575	1,266
<b>Net investment income</b>	<b>499,544</b>	<b>519,089</b>
<b>Total additions</b>	<b>737,629</b>	<b>736,898</b>
<b>Deductions:</b>		
Benefits and refunds of contributions	117,399	126,299
Plan transfers out	173,450	124,251
Third party and other administrative expenses	6,134	4,938
<b>Total deductions</b>	<b>296,983</b>	<b>255,488</b>
<b>Increase in net position</b>	<b>440,646</b>	<b>481,410</b>
<b>Net position available for benefits, beginning of year</b>	<b>4,376,697</b>	<b>3,895,287</b>
<b>Net position available for benefits, end of year</b>	<b>\$4,817,343</b>	<b>\$4,376,697</b>

See accompanying notes to financial statements.

# NOTES TO FINANCIAL STATEMENTS

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December 31, 2021 and 2020

## (1) Organization and Description of the Plan

### (a) Program Summary

The following description of the Pennsylvania State Employees' Retirement System Deferred Compensation Plan (Deferred Compensation Plan) provides only general information. Participants should refer to the Plan Document for a more complete description of the Deferred Compensation Plan provisions.

The Deferred Compensation Plan was established by the Commonwealth of Pennsylvania General Assembly on November 6, 1987, through Act 81 and in accordance with Section 457(b) of the Internal Revenue Code (IRC) of 1986, as amended. Under the Deferred Compensation Plan provisions, eligible employees of the Commonwealth of Pennsylvania (commonwealth) may voluntarily elect to contribute a portion of their compensation into the Deferred Compensation Plan through payroll deductions. The commonwealth does not make any contributions to the Deferred Compensation Plan. The State Employees' Retirement Board (SERS Board) has the authority to make amendments to the Plan Document.

### (b) Contributions

Under the Deferred Compensation Plan provisions, eligible employees may contribute to the Deferred Compensation Plan through payroll deductions. In accordance with Section 457(b) of the IRC, the amount of an individual's annual contributions for 2021 and 2020 was limited to an amount not to exceed the lesser of \$19,500 or 100% of the individual's gross compensation. Individuals age 50 or over may make an additional "catch-up" contribution. In 2021 and 2020, the additional "catch-up" contribution was \$6,500. "Special catch-up" is allowed for previously missed contributions for participants within three years of normal retirement age. In 2021 and 2020, the deferral limit for "special catch-up" was \$39,000. Contributions can be made to the Deferred Compensation Plan using either the before-tax method in which amounts are deferred for federal income tax purposes, or the Roth option in which contributions are made on an after-tax basis.

Contributions receivable represent amounts withheld from employees' pay and rollover contributions made into the plan that were not remitted to the investment managers at December 31. Contributions are credited by the applicable investment managers upon receipt from the commonwealth.

### (c) Participant Accounts

Participants electing to contribute to the Deferred Compensation Plan have the option of investing their contributions in any of the following investments:

- **Short-Term Investment Fund**, which invests in a variety of securities including those issued by the U.S. Treasury, agency securities, short-term corporate debt instruments such as commercial paper, repurchase agreements, and certificates of deposit, is managed by the Commonwealth of Pennsylvania Treasury Department (Treasury Department).
- **Target Date Funds**, which invest in a diversified portfolio of equity and fixed income securities professionally managed to a participant's risk profile based on an age-based glide path to retirement, are managed by BlackRock.
- **U.S. Bond Index Fund**, which is a commingled investment fund that invests in investment-grade corporate and government issues, mortgage-backed securities, asset-backed securities, and commercial mortgage-backed securities, is managed by Mellon Investments Corporation (Mellon).
- **U.S. Large Company Stock Index Fund**, which is a commingled investment fund that invests in publicly traded common stocks included in the S&P 500 Index, is managed by Mellon.

December 31, 2021 and 2020

- **U.S. Small/Mid Company Stock Index Fund**, which is a commingled investment fund that invests in medium and small capitalization components of the U.S. equity market (primarily the portion not covered by the S&P 500 Index), is managed by Mellon.
- **Global Non-U.S. Index Fund**, which is a commingled investment fund that invests in large and mid-cap companies across developed markets, excluding the United States, is managed by Mellon.
- **Stable Value Fund**, which is a structure that allows participants an opportunity to gain exposure to fixed income investments without the return volatility normally associated with bond funds because of an associated insurance wrap provider. Participants receive the quarterly agreed-upon crediting rates regardless of actual investment performance.
- **Self-Directed Brokerage Account**, which is a mutual fund window whereby a participant may choose to invest in a variety of mutual funds offered through the Charles Schwab Corporation.

Investment income includes the realized and unrealized gains/losses and interest for each of the investment funds. These funds do not distribute dividends to shareholders. Earnings and dividends on securities held are reinvested. Purchases and sales of securities are recorded on a trade-date basis.

**(d) Payment of Benefits**

Participants may withdraw the current market value of funds contributed to the Deferred Compensation Plan upon termination of employment, death, disability, retirement, or approved unforeseeable emergencies within Deferred Compensation Plan guidelines. Accounts that have no activity in a two-year period and a balance under \$5,000 may also be voluntarily distributed.

Upon retirement or termination of service, participants may elect various payout options including lump-sum, equal annual payments, or elect to defer receipt of funds until some future date. Minimum distributions as required by Internal Revenue Service guidelines must commence no later than age 72, or age 70½, if participants reached 70½ before January 1, 2020, including the Roth option. Rollovers to other qualified retirement plans or IRAs are permitted. All investments are for the exclusive benefit of participants and their beneficiaries.

Upon a participant's death, with certain exceptions, any amount due under the participant's account is paid to the beneficiary or the estate. Distributions to participants are recorded at the time withdrawals are made from participant accounts.

**(2) Summary of Significant Accounting Policies****(a) Basis of Accounting in Preparing Financial Statements**

The financial statements of the Deferred Compensation Plan are prepared on the accrual basis of accounting, under which deductions are recorded when the liability is incurred, additions are recorded in the accounting period in which they are earned, and investment purchases and sales are recorded as of their trade date.

**(b) Use of Estimates**

Management of the Deferred Compensation Plan has made certain estimates and assumptions relating to the reporting of assets and liabilities and the disclosure of contingent assets and liabilities to prepare these financial statements in conformity with accounting principles generally accepted in the United States of America. Actual results could differ from those estimates.

# NOTES TO FINANCIAL STATEMENTS

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December 31, 2021 and 2020

## **(c) Valuation of Investments**

The Short-Term Investment Fund is valued at amortized cost.

The Target Date Funds, U.S. Bond Index Fund, U.S. Large Company Stock Index Fund, U.S. Small/Mid Company Stock Index Fund, Global Non-U.S. Stock Index Fund, and Self-Directed Brokerage Accounts are valued based on quoted redemption values on the last business day of the calendar year, which represents fair value.

The Stable Value Fund uses a fund manager to oversee the two main components of its investment strategy. The first component addresses building a diversified investment portfolio of high-quality fixed income securities, with the second component maintaining an insurance wrap provider. This second component provides the stability of the return stream by smoothing investment returns over time. The Deferred Compensation Plan mitigates risk by having the fund manager allocate across six different investment managers and six insurance wrap providers. Stable Value Fund is valued at net asset value (NAV). NAV for the Stable Value Fund represents the consolidated values of the multiple managers that were hired by the fund manager.

The group annuity contract, which is no longer offered to participants as an investment option, is valued at contract value. Contract value for the group annuity contract represents contributions made under the contract, plus earnings, less payments made to retirees and terminated participants.

## **(3) Agreement with Third-Party Administrator**

The SERS Board has engaged Great-West Life & Annuity Insurance Company (Great-West) as the Deferred Compensation Plan Third-Party Administrator (TPA). Empower Retirement is the brand name for Great-West's services division. On March 25, 2021, the SERS Board approved fee and expense changes for the Deferred Compensation Plan, to be effective July 1, 2021.

- Third-party administration fee – The first fee change effective July 1, 2021 reduced the current TPA fee for participants from \$4.95 to \$4.65 per month, or from \$59.50 to \$55.80 per year.
- Participant administrative fee - In addition to the reduction of the TPA fee, the SERS Board moved to assess a separate, additional fee on accounts with balances of more than \$5,000. The fee consists of both a flat fee of \$1 per month, and an annual asset-based fee of 2 basis points of the account value, withheld on a monthly basis, not to exceed \$50 annually. This fee will be used to cover the administrative expenses of the plan.
- Investment management fee – This charge is assessed monthly on the value of all accounts in the Deferred Compensation Plan. The fee varies depending on the type of investment. Manager fees ranged from 0.00% to 0.305%. This fee is assessed against the account of each participant proportionately according to the value of each individual account.
- Investment advice fee – Great-West, through its subsidiary Advised Assets Group LLC, provides participants with online advisory tools and services based upon the level of involvement desired in managing their accounts. Guidance is offered at no additional cost. Advice is offered for an annual fee of \$25. All advice fees are assessed quarterly. Managed accounts provide ongoing professional asset management at the individual participant level. Plan participants receive a personalized and strategically designed retirement portfolio that is automatically managed quarterly. The managed account fee structure is asset based and ranges from 0.15% to 0.45%. Participants are responsible for paying this fee.
- The Deferred Compensation Plan receives \$275,000 annually from the TPA to assist with paying the administrative costs of the plan.

#### (4) Investments

##### (a) Program Overview

The Deferred Compensation Plan's core investments are managed primarily by three fund managers. As of December 31, 2021 and 2020, BlackRock managed the 10 Target Date Funds, which comprised approximately 20.0% and 19.8% of the Deferred Compensation Plan total investment portfolio, respectively. As of December 31, 2021 and 2020, Mellon managed approximately 45.5% and 46.2%, respectively, of the Deferred Compensation Plan total investment portfolio. There is also concentration in the fixed income type of investment. The fixed income portfolios, which consist of the U.S. Bond Index Fund and the fixed income investments within the Stable Value Fund, managed by Invesco, made up 30.0% and 33.4% of the Deferred Compensation Plan total investment portfolio as of December 31, 2021 and 2020, respectively. These concentrations are solely determined by the participants' elections to invest in the available investment options selected by the SERS Board.

##### (b) Valuation of Investments

The fair value hierarchy, which contains three levels, is based on the valuation inputs used to measure an asset's fair value. Level 1 inputs are quoted prices in active markets for identical assets or liabilities. Level 2 inputs are quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are observable. Level 3 inputs are unobservable inputs used to measure fair value if relevant observable inputs are not available for the asset or liability at the reporting date.

The Target Date Funds, U.S. Bond Index Fund, core equity funds (U.S. large-cap; U.S. mid/small-cap, and global non-U.S. equities), and Self-Directed Brokerage Accounts are valued using prices quoted in active markets for those securities and are categorized as Level 1 of the fair value hierarchy. The total value of the fund is apportioned to the Deferred Compensation Plan based on units of ownership. Funds are marked to market daily with changes in fair value recognized as part of investment and investment income.

The Stable Value Fund is a multi-manager and multi-insurance wrap set-up and is not valued within the fair value hierarchy. The Stable Value Fund is valued at NAV. NAV for the Stable Value Fund represents the consolidated values of the multiple managers that were hired by the fund manager.

The Deferred Compensation Plan also has investments that are valued using methods other than fair value or NAV. The Deferred Compensation Plan owns a portion of the commonwealth Treasury Department's short-term investment fund (STIF). The Deferred Compensation Plan's portion of STIF is valued at amortized cost. The group annuity contract, which is no longer offered to participants, is valued at contract value. Contract value for the group annuity contract represents contributions made under the contract, plus earnings, less payments made to retirees and terminated participants.

## NOTES TO FINANCIAL STATEMENTS

### December 31, 2021 and 2020

The Deferred Compensation Plan has the following recurring fair value, NAV, and other measurements as of December 31, 2021 and 2020:

#### 2021 (\$ thousands)

	Level 1 Fair Value	NAV	Other	Total
Short-term investments	\$—	\$—	\$89,688	\$89,688
Commingled investment funds:				
Target date funds	963,097	—	—	963,097
U.S. bond index fund	241,978	—	—	241,978
U.S. large company stock index fund	1,398,222	—	—	1,398,222
U.S. small/mid company index fund	550,035	—	—	550,035
Global non-U.S. stock index fund	182,982	—	—	182,982
Stable value fund	—	1,204,502	—	1,204,502
Group annuity contract	—	—	743	743
Self-directed brokerage accounts	187,645	—	—	187,645
<b>Total</b>	<b>\$3,523,959</b>	<b>\$1,204,502</b>	<b>\$90,431</b>	<b>\$4,818,892</b>

#### 2020 (\$ thousands)

	Level 1 Fair Value	NAV	Other	Total
Short-term investments	\$—	\$—	\$84,506	\$84,506
Commingled investment funds:				
Target date funds	866,660	—	—	866,660
U.S. bond index fund	225,237	—	—	225,237
U.S. large company stock index fund	1,158,009	—	—	1,158,009
U.S. small/mid company index fund	501,307	—	—	501,307
Global non-U.S. stock index fund	139,702	—	—	139,702
Stable value fund	—	1,236,970	—	1,236,970
Group annuity contract	—	—	813	813
Self-directed brokerage accounts	166,059	—	—	166,059
<b>Total</b>	<b>\$3,056,974</b>	<b>\$1,236,970</b>	<b>\$85,319</b>	<b>\$4,379,263</b>

December 31, 2021 and 2020

**(c) Concentration of Credit, Custodial Credit, Credit, Interest Rate, and Foreign Currency Risk**

The Deferred Compensation Plan investments are subject to various risks. Among these risks are concentration of credit risk, custodial credit risk, credit risk, interest rate risk, and foreign currency risk. Each of these risks are discussed below.

Concentration of credit risk is the risk of loss attributed to the magnitude of investment in a single issuer. As of December 31, 2021 and 2020, the Deferred Compensation Plan had no single issuer that exceeded 5% of total investments. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments were excluded.

Custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the Deferred Compensation Plan would be unable to recover the value of investment or collateral securities that are in the possession of an outside party. In accordance with the contractual relationship between the commonwealth Treasury Department and its custodial agent, where securities are used as evidence of the investment, these securities are held by the custodian in book-entry form. These securities are defined as insured or registered investments for which the securities are held by the agent in the Deferred Compensation Plan's name, and therefore have a minimal level of custodial credit risk losses. All remaining investments do not have securities that are used as evidence of the investments.

Credit risk is the risk that an issuer or the counterparty to an investment will not fulfill its obligations. The credit risk of a debt instrument is measured by nationally recognized statistical rating agencies such as Moody's Investor Services (Moody's), S&P, and Fitch Ratings (Fitch).

The Deferred Compensation Plan is exposed to credit risk through investment in the commonwealth Treasury Department's STIF, which is not rated. The plan had \$89.7 million and \$84.5 million in the STIF as of December 31, 2021 and 2020, respectively. The plan also has indirect exposure to credit risk through the U.S. Bond Index Fund, which had a balance of \$242.0 million and \$225.2 million as of December 31, 2021 and 2020, respectively. The U.S. Bond Index Fund had an AA1/AA2 rating by Moody's as of December 31, 2021 and 2020.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Option-adjusted duration is the measure of the portfolio's exposure to changes in interest rates. The following table discloses the interest rate types and durations of the fixed income investments of the Deferred Compensation Plan as of December 31, 2021 and 2020:

**Debt Option-Adjusted Durations**

(\$ thousands)

	2021		2020	
	Fair Value	Option-adjusted duration	Fair Value	Option-adjusted duration
Commingled investment funds	\$241,978	6.8	\$225,237	6.2
Short-term investments <sup>1/</sup>	89,688	0.1	84,506	0.1
<b>Total<sup>2/</sup></b>	<b>\$331,666</b>		<b>\$309,743</b>	

<sup>1/</sup>Represents investments in the commonwealth Treasury Department's STIF. This comprises short-term, investment grade securities, which are mainly U.S. Treasuries, agencies, or repurchase agreements, and also includes insignificant investments in cash, receivables, and payables. The investments are pooled together by utilization of the commonwealth Treasury Department's STIF, and the Deferred Compensation Plan recognizes its respective allocation.

<sup>2/</sup>Total fair values of the fixed income sector comprise cash and temporary investments, the Short-Term Investment Fund, and the U.S. Bond Index Fund from the Statements of Net Position Available for Benefits.

# NOTES TO FINANCIAL STATEMENTS

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## December 31, 2021 and 2020

Foreign currency risk is the risk where fluctuations in exchange rates will adversely affect the fair value of an investment. In 2021 and 2020, the Deferred Compensation Plan had indirect foreign currency exposure within commingled investments through the following investment options:

- Target Date Funds are diversified across global asset classes, with allocations changing over the funds' investment horizon. The funds include varying degrees of international equity and fixed income as part of their allocations.
- The Global Non-U.S. Stock Index Fund tracks the performance of the MSCI All Country World Index (ACWI) ex-U.S. index, which is made up of non-U.S. stocks from 22 developed markets and 24 emerging markets as of 2021. In 2020, it was made up of non-U.S. stocks from 22 developed markets and 27 emerging markets.

### **(5) Tax Qualification Status**

According to the U.S. Treasury Department, the Deferred Compensation Plan is an eligible deferred compensation plan pursuant to IRC Section 457(b). Therefore, compensation deferred under the Deferred Compensation Plan, including income attributable to the deferred compensation, will be includible in gross income for the taxable year or years in which amounts are paid or otherwise made available to a participant or a participant's beneficiary in accordance with the terms of the Deferred Compensation Plan.

### **(6) Risks and Uncertainties**

The Deferred Compensation Plan, as directed by participants, may invest in various types of investment securities. Investment securities are exposed to various risks, such as interest rate, market, and credit risk. Due to the level of risk associated with certain investment securities, it is possible that changes in the values of investment securities may occur in the near term and that such change could materially affect the amounts reported in the statements of net position available for benefits.

### **(7) Interfund Transfers and Related Parties**

The Commonwealth of Pennsylvania State Employees' Retirement System provides certain management and administrative services to the Deferred Compensation Plan. Interfund transfers of assets take place on a regular basis to properly align expenses. These expenses are included in third party and other administrative expenses in the **Statements of Changes in Net Position Available for Benefits**.

Certain members of the SERS Board are participants in the Deferred Compensation Plan.



**DEFERRED  
COMPENSATION  
PLAN**

Supplemental Benefit